

Union Calendar No. 486

108TH CONGRESS }
2d Session

HOUSE OF REPRESENTATIVES

{ REPORT
108-801

COMMITTEE ON APPROPRIATIONS HOUSE OF REPRESENTATIVES

R E P O R T

OF

COMMITTEE ACTIVITIES ONE HUNDRED EIGHTH CONGRESS

JANUARY 7, 2003

THROUGH

DECEMBER 7, 2004

Pursuant to Clause 1(d) of Rule XI



JANUARY 3, 2005.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed

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WASHINGTON : 2005

COMMITTEE ON APPROPRIATIONS
HOUSE OF REPRESENTATIVES
(108th Congress)

C. W. BILL YOUNG, Florida, *Chairman*

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LETTER OF TRANSMITTAL

JANUARY 3, 2005

Hon. J. DENNIS HASTERT,
The Speaker,
U.S. House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: I am pleased to transmit herewith a report on the activities of the Committee on Appropriations during the 108th Congress, pursuant to Clause 1(d) of Rule XI of the Rules of the House of Representatives.

With best regards,
Sincerely,

C. W. BILL YOUNG,
Chairman.

(III)

Union Calendar No. 486

108TH CONGRESS } 2d Session }	HOUSE OF REPRESENTATIVES {	REPORT 108-801
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REPORT ON ACTIVITIES OF THE COMMITTEE ON APPROPRIATIONS DURING THE 108TH CONGRESS

JANUARY 3, 2005.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. YOUNG of Florida, from the Committee on Appropriations,
submitted the following

R E P O R T

The Committee on Appropriations is the principal arm through which the House of Representatives exercises its constitutional responsibility to provide funds for the operations of the various activities of the Federal Government. Clause 1(b) of Rule X of the House provides that the Committee shall have jurisdiction over the “Appropriation of the revenue for the support of the Government.” This responsibility has basically been vested in the Committee since 1865.

The Committee has been established by the House with a membership of 65 during the 108th Congress. With relatively few exceptions, the responsibilities of the Committee are carried out through its 13 Subcommittees which in turn report to the full Committee. The Subcommittees are organized essentially on a functional basis with recognition of the existing structure of the Departments and agencies within the Executive Branch. (The jurisdictional assignments of Subcommittees during the 108th Congress are displayed in Appendix C.)

SUMMARY OF APPROPRIATIONS ACTIONS

The Committee on Appropriations focused significant attention during the 108th Congress to the war on terrorism, including funding military and reconstruction efforts in Iraq and Afghanistan and funding critical homeland security programs. Congress passed the \$79.2 billion “Emergency Wartime Supplemental Appropriations Act, 2003” in April 2003, and it passed the \$87.5 billion “Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004” at the end of 2003. The Committee also reorganized in the beginning of 2003 to establish the Subcommittee on Homeland Security. This enabled the Committee to perform more effective oversight over homeland security funding, as well as be consistent with the establishment of the Department of Homeland Security in the Executive Branch. The total number of subcommittees remained at thirteen, with the functions of the Departments of Transportation and the Treasury combined into one subcommittee. Additional details on the transfers of subcommittee jurisdiction are included in Appendix E of this report.

With respect to the Committee’s regular appropriations activities, the 108th Congress concluded with nine regular fiscal year 2005 appropriations bills included in the “Consolidated Appropriations Act, 2005”, which was approved by the House on November 20, 2004. Delays in the fiscal year 2005 appropriations process were due in large part to the lack of a conference agreement on a fiscal year 2005 budget resolution. In spite of those delays, Appropriations Committee marked up and ordered reported to the House all thirteen fiscal year 2005 bills by July 22nd, and twelve of these bills passed the House before the end of the fiscal year. The thirteenth bill, the VA-HUD-Independent Agencies bill, was not scheduled for floor consideration. The Senate passed only six fiscal year 2005 bills.

Another omnibus bill, the “Consolidated Appropriations Act, 2004”, completed the fiscal year 2004 regular appropriations process. That bill included seven regular bills, was cleared by the House on December 8, 2003, and was enacted on January 23, 2004.

The beginning of the 108th Congress also saw the completion of the fiscal year 2003 appropriations that remained unfinished at the end of the 107th Congress. Eleven fiscal year 2003 bills were included in the “Consolidated Appropriations Resolution, 2003”, which was enacted on February 20, 2003.

During the 108th Congress, the Appropriations Committee continued to hold the line on unnecessary spending while preserving and even increasing spending for important national priorities. Some of these priorities included: homeland security (a 9.4 percent increase from fiscal years 2004 to 2005); medical research at the National Institutes of Health (increased \$1 billion from fiscal years 2003 to 2004 and \$800 million from fiscal years 2004 to 2005); national defense (the Defense bill increased \$14.1 billion from fiscal year 2003 to fiscal year 2004 and \$25.7 billion from fiscal year 2004 to fiscal year 2005, excluding supplemental appropriations); improved education (provided \$56 billion for education programs, \$2.4 billion above the President’s request, for fiscal year 2004); veterans health care (increased \$2.6 billion from fiscal years 2003 to 2004 and \$1.5 billion from fiscal years 2004 to 2005); drug interdic-

tion (increased the Drug Enforcement Agency \$607 million from fiscal year 2003 to fiscal year 2004); and the child survival and health programs fund (increased \$340 million in fiscal year 2004 and \$130 million in fiscal year 2005 compared to the President's request). These priorities were funded while keeping the overall rate of growth for non-defense, domestic programs (with the exception of the Department of Homeland Security) to less than 1.5 percent.

The Committee placed a high priority on its oversight responsibilities, during the 108th Congress. The 13 Subcommittees conducted 313 days of hearings, receiving testimony from 3,063 witnesses. In the process, 161 volumes of hearings were generated, comprising 156,503 printed pages. The Committee also initiated or completed 39 reports from its Surveys and Investigations Staff and had underway or completed an additional 211 reports from the Government Accountability Office during the 108th Congress.

The following is a tabular display of the appropriations actions of the Committee during the 108th Congress indicating the various bill numbers, dates, report numbers, amounts, and public law numbers:

HISTORY OF FISCAL YEAR 2004 APPROPRIATIONS ACTS

Bill Number Subcommittee	House		Senate		Conference		Public Law
	House Report No. Date Reported	Vote Total Date Passed	Senate Report No. Date Reported	Vote Total Date Passed	House Report No. Date Filed	Vote Total Date Passed House	
H.R. 2673/S. 1427 Agriculture ¹	108-193 July 9	347-64 July 14	108-107 July 17	93-1 Nov. 6	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2799/S. 1585 Commerce-Justice-State ¹	108-221 July 21	400-21 July 23	108-144 Sept. 5	.....	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2658/S. 1382 Defense	108-187 July 2	399-19 July 8	108-87 July 9	95-0 July 17	108-283 Sept. 24	407-15 Sept. 24	108-87 Sept. 30
H.R. 2765/S. 1583 District of Columbia ¹	108-214 July 17	210-206 Sept. 9	108-142 Sept. 4	viva voce Nov. 18	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2754/S. 1424 Energy and Water Development	108-212 July 16	377-26 July 18	108-105 July 17	92-0 Sept. 16	108-357 Nov. 7	387-36 Nov. 18	108-137 Dec. 1
H.R. 2800/S. 1426 Foreign Operations ¹	108-222 July 21	370-50 July 23	108-106 July 17	viva voce Oct. 30	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2555 Homeland Security	108-169 June 23	425-2 June 24	108-86 July 10	93-1 July 24	108-280 Sept. 23	417-8 Sept. 24	108-90 Oct. 1
H.R. 2691/S. 1391 Interior	108-195 July 10	268-152 July 17	108-89 July 10	viva voce Sept. 23	108-330 Oct. 28	216-205 Oct. 30	108-108 Nov. 10
H.R. 2660/S. 1356 Labor-HHS-Education ¹	108-188 July 8	215-208 July 10	108-81 June 26	94-0 Sept. 10	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2657/S. 1383 Legislative	108-186 July 1	394-26 July 9	108-88 July 9	85-7 July 11	108-279 Sept. 18	371-56 Sept. 24	108-83 Sept. 30
H.R. 2559/S. 1357 Military Construction	108-173 June 23	428-0 June 26	108-82 June 26	91-0 July 11	108-342 Nov. 4	417-5 Nov. 5	108-132 Nov. 22
H.R. 2989/S. 1589 Transportation and Treasury ¹	108-243 July 30	381-39 Sept. 9	108-146 Sept. 8	91-3 Oct. 23	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23
H.R. 2861/S. 1584 VA-HUD-Independent Agencies ¹	108-235 July 24	316-109 July 25	108-143 Sept. 5	viva voce Nov. 18	108-401 Nov. 25	242-176 Dec. 8	108-199 Jan. 23

¹ Became part of the Consolidated Appropriations Act, 2004; H.R. 2673; H. Rept. 108-401; Public Law 108-199, approved January 23, 2004.

2004 APPROPRIATIONS—108th CONGRESS, FIRST SESSION

[Dollars in millions]

Fiscal Year 2004 Bills	President's Request		Enacted Bills		Bills vs. President's Request	
	Discretionary	Mandatory	Discretionary	Mandatory	Discretionary	Mandatory
Agriculture (P.L. 108-199)	\$17,141	\$60,488	\$16,943	\$63,687	-\$198	\$3,199
Commerce-Justice-State (P.L. 108-199)	37,677	649	37,749	649	72	.....
Defense (P.L. 108-87)	371,818	528	368,183	528	-3,635	.....
District of Columbia (P.L. 108-199)	421	.....	545	.....	124	.....
Energy and Water (P.L. 108-137)	26,946	.....	27,328	.....	382	.....
Foreign Operations (P.L. 108-199)	18,889	44	17,235	44	-1,654	.....
Homeland Security (P.L. 108-90)	28,372	1,020	29,411	1,020	1,039	.....
Interior (P.L. 108-108) ¹	19,952	62	20,057	52	105	-10
Labor, HHS, Education (P.L. 108-199)	137,990	325,948	139,761	332,030	1,771	6,082
Legislative Branch (P.L. 108-83)	3,850	109	3,548	109	-302	.....
Military Construction (P.L. 108-132)	9,117	.....	9,316	.....	199	.....
Transportation, Treasury (P.L. 108-199)	27,801	17,518	27,491	17,518	-310	.....
VA-HUD (P.L. 108-199)	89,435	32,707	91,334	32,707	1,899	.....
Miscellaneous appropriations (P.L. 108-199) ² .....	.....	.....	-2,957	.....	-2,957	.....
Emergency supplemental, Iraq and Afghanistan (P.L. 108-106)	87,040	.....	87,543	.....	687	.....
Total, FY 2004 Bills	876,449	439,073	873,488	448,344	-2,961	9,271
Fiscal Year 2003 Supplemental Appropriations						
Emergency Wartime Supp. (P.L. 108-11)	74,758	.....	79,190	.....	4,432	.....
Emergency Disaster Relief (P.L. 108-69) ³ .....	.....	.....	984	.....	984	.....
Emergency Supplemental (P.L. 108-83) ⁴	1,921	.....	933	.....	-988	.....
Total, FY 2003 Supplementals	76,679	.....	81,107	.....	4,428	.....

¹ FY 2004 President's request and enacted bill includes emergency spending of \$400,000,000 for firefighting.

² Includes a 0.59 percent across-the-board cut (-\$2,765,000,000) to all discretionary spending except for the Department of Defense, and a \$1,800,000,000 rescission to the Department of Defense.

³ The President's supplemental request for disaster relief was \$1,550,000,000. This amount is included within the amount requested under P.L. 108-83. Total enacted appropriations for disaster relief between P.L. 108-69 and P.L. 108-83 were \$1,425,300,000.

⁴ This FY 2003 emergency supplemental was enacted as a separate title of the FY 2004 Legislative Branch bill.

FISCAL YEAR 2004 SUPPLEMENTALS

1ST SESSION—108TH CONGRESS

H.R. 3289—Making emergency supplemental appropriations for defense and for the reconstruction of Iraq and Afghanistan for the fiscal year ending September 30, 2004, and for other purposes. Approved November 6, 2003 (P.L. 108–106)

FISCAL YEAR 2003 SUPPLEMENTALS

1ST SESSION—108TH CONGRESS

H.R. 1559—Making emergency wartime supplemental appropriations for the fiscal year ending September 30, 2003, and for other purposes. Approved April 16, 2003 (P.L. 108–11)

H.R. 2859—Making emergency supplemental appropriations for the fiscal year ending September 30, 2003, and for other purposes. Approved August 8, 2003 (P.L. 108–69)

H.R. 2657—“Emergency Supplemental Appropriations Act, 2003” included as Title III of the Legislative Branch Appropriations Act, 2004. Approved September 30, 2003 (P.L. 108–83)

FISCAL YEAR 2004 CONTINUING RESOLUTIONS

1ST SESSION—108TH CONGRESS

H.J. Res. 69—Making continuing appropriations for fiscal year 2004. Provided funding for various government activities for the period October 1 thru October 31, 2003. Approved September 30, 2003 (P.L. 108–84)

H.J. Res. 75—Making further continuing appropriations for fiscal year 2004. Provided funding for various government activities for the period October 31 thru November 7, 2003. Approved October 31, 2003 (P.L. 108–104)

H.J. Res. 76—Making further continuing appropriations for fiscal year 2004. Provided funding for various government activities for the period November 7 thru November 21, 2003. Approved November 7, 2003 (P.L. 108–107)

H.J. Res. 79—Making further continuing appropriations for fiscal year 2004. Provided funding for various government activities for the period November 21, 2003 thru January 31, 2004. Approved November 22, 2003 (P.L. 108–135)

H.J. Res. 82—Making further continuing appropriations for fiscal year 2004. Provided an increase to the new guaranteed loan commitment limitation for the Federal Housing Administration General and Special Risk Insurance Fund, and provided for a rate of operations for the Federal Aviation Administration Operations Account Staff Offices. Approved December 16, 2003 (P.L. 108–185)

HISTORY OF FISCAL YEAR 2005 APPROPRIATIONS ACTS

Bill Number Subcommittee	House		Senate		Conference		Public Law
	House Report No. Date Reported	Vote Total Date Passed	Senate Report No. Date Reported	Vote Total Date Passed	House Report No. Date Filed	Vote Total Date Passed House	
H.R. 4766/S. 2803 Agriculture ¹	108-584 July 7	389-31 July 13	108-340 Sept. 14	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4754/S. 2809 Commerce-Justice-State ¹	108-576 July 1	397-18 July 8	108-344 Sept. 15	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4613/S. 2559 Defense	108-553 June 18	403-17 June 22	108-284 June 22	98-0 June 24	108-622 July 20	410-12 July 22	108-287 Aug. 5
H.R. 4850/S. 2826 District of Columbia	108-610 July 19	371-54 July 20	108-354 Sept. 21	viva voce Sept. 22	108-794 Oct. 5	377-36 Oct. 6	108-335 Oct. 18
H.R. 4614 Energy and Water Development ¹	108-554 June 18	370-16 June 25	.....	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4818/S. 2812 Foreign Operations ¹	108-599 July 13	365-41 July 15	108-346 Sept. 16	viva voce Sept. 23	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4567/S. 2537 Homeland Security	108-541 June 15	400-5 June 18	108-280 June 17	93-0 Sept. 14	108-774 Oct. 9	368-0 Oct. 9	108-334 Oct. 18
H.R. 4568/S. 2804 Interior ¹	108-542 June 15	334-86 June 17	108-341 Sept. 14	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 5006/S. 2810 Labor-HHS-Education ¹	108-636 Sept. 7	388-13 Sept. 9	108-345 Sept. 15	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4755/S. 2666 Legislative ¹	108-577 July 1	327-43 July 12	108-307 July 15	94-2 Sept. 21	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 4837/S. 2674 Military Construction	108-607 July 15	420-1 July 22	108-309 July 15	91-0 Sept. 20	108-773 Oct. 9	374-0 Oct. 9	108-324 Oct. 13
H.R. 5025/S. 2806 Transportation and Treasury ¹	108-671 Sept. 8	397-12 Sept. 22	108-342 Sept. 15	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8
H.R. 5041/S. 2825 VA-HUD-Independent Agencies ¹	108-674 Sept. 9	.....	108-353 Sept. 21	.....	108-792 Nov. 19	344-51 Nov. 20	108-447 Dec. 8

¹ Became part of the Consolidated Appropriations Act, 2005; H.R. 4818; H. Rept. 108-792; Public Law 108-447, approved December 8, 2004.

2005 APPROPRIATIONS—108th CONGRESS, SECOND SESSION

[Dollars in millions]

Fiscal Year 2005 Bills	President's Request		Enacted Bills		Bills vs. President's Request	
	Discretionary	Mandatory	Discretionary	Mandatory	Discretionary	Mandatory
Agriculture (P.L. 108-447)	\$16,569	\$66,370	\$16,982	\$68,294	\$413	\$1,924
Commerce-Justice-State (P.L. 108-447)	39,575	703	40,026	703	451	.....
Defense (P.L. 108-287)	392,585	239	390,931	239	-1,654	.....
District of Columbia (P.L. 108-335)	560	.....	560	.....	.....	.....
Energy and Water (P.L. 108-447)	27,938	.....	28,488	.....	550	.....
Foreign Operations (P.L. 108-447) ¹	21,318	43	19,797	43	-1,521	.....
Homeland Security (P.L. 108-334)	31,104	1,085	32,000	1,085	896	.....
Interior (P.L. 108-447)	19,691	52	20,039	52	348	.....
Labor, HHS, Education (P.L. 108-447) ²	142,524	349,889	143,609	349,945	1,085	56
Legislative Branch (P.L. 108-447)	3,977	113	3,575	113	-402	.....
Military Construction (P.L. 108-324)	9,553	.....	10,003	.....	450	.....
Transportation, Treasury (P.L. 108-447) ³	25,709	18,261	25,947	18,261	238	.....
VA-HUD (P.L. 108-447)	92,129	35,107	93,861	35,107	1,732	.....
Miscellaneous appropriations (P.L. 108-447) ⁴ .....	.....	.....	-3,632	.....	-3,632	.....
Emergency Hurricane Supplemental (P.L. 108-324) ⁵	11,855	.....	14,528	.....	2,673	.....
Total, FY 2005 Bills	835,089	471,862	836,714	473,842	1,625	1,980
Fiscal Year 2004 Supplemental Appropriations ⁶						
Defense (P.L. 108-287) (Titles IX and X)	25,000	.....	28,156	.....	3,156	.....
Emergency Disaster Relief (P.L. 108-303)	2,000	.....	2,000	.....	.....	.....
Total, FY 2004 Supplementals	27,000	.....	30,156	.....	3,156	.....

¹ FY 2005 enacted bill includes emergency spending of \$93,000,000 to support the African Union security force in Darfur.

² FY 2005 President's request and enacted bill includes emergency spending of \$300,000,000 for the Low Income Home Energy Assistance Program.

³ FY 2005 enacted bill includes emergency spending of \$7,000,000 for Postal Service mail screening equipment.

⁴ Includes a 0.8 percent across-the-board cut (-\$3,494,000,000) to all discretionary spending except for funding provided in the Department of Defense Appropriations Act, the Military Construction Appropriations Act, the Homeland Security Appropriations Act, or any fiscal year 2005 supplemental appropriations Act.

⁵ Included as Division B of the Military Construction Appropriations Act, 2005.

⁶ The fiscal year 2004 emergency supplemental for Iraq and Afghanistan (P.L. 108-106) was completed in the first session of the 108th Congress and is shown on the table displaying the regular fiscal year 2004 appropriations bills.

FISCAL YEAR 2004 SUPPLEMENTALS
2D SESSION—108TH CONGRESS

- H.R. 4613 (Titles IX and X) Making Appropriations for the Department of Defense for the fiscal year ending September 30, 2005, and for other purposes. This emergency supplemental was enacted as titles IX and X of the FY 2005 Defense Conference Report, 108–622, to accompany H.R. 4613. Approved August 5, 2004 (P.L. 108–287)
- H.R. 5005—Making emergency supplemental appropriations for the fiscal year ending September 30, 2004, for additional disaster assistance. Approved September 9, 2004 (P.L. 108–303)

FISCAL YEAR 2005 SUPPLEMENTALS
2D SESSION—108TH CONGRESS

- H.R. 5227—Emergency supplemental appropriations for hurricane disasters assistance act, 2005. This emergency supplemental was enacted as Division B of the FY 2005 Military Construction Conference Report, 108–773, to accompany H.R. 4837. Approved October 13, 2004 (P.L. 108–324)

FISCAL YEAR 2005 CONTINUING RESOLUTIONS
2D SESSION—107TH CONGRESS

- H.J. Res. 107—Making continuing appropriations for fiscal year 2005. Provided funding for various government activities for the period October 1 thru November 20, 2004. Approved September 30, 2004 (P.L. 108–309).
- H.J. Res. 114—Making further continuing appropriations for fiscal year 2005. Provided funding for various government activities for the period November 20, 2004 thru December 3, 2004. Approved November 21, 2004 (P.L. 108–416).
- H.J. Res. 115—Making further continuing appropriations for fiscal year 2005. Provided funding for various government activities for the period December 4, 2004 thru December 8, 2004. Approved December 3, 2004 (P.L. 108–434).

OVERSIGHT PLAN

Pursuant to clause 2(d)(1) of Rule X the Committee submitted the following Oversight Plan on February 11, 2003.

“For the 108th Congress the Committee intends to proceed in the following manner:

1. *Budget Overview Hearings.* Immediately upon receipt of the President’s budget the Committee will conduct its annual budget overview hearings on the recommendations of the President. These hearings will take testimony from the Secretary of the Treasury, the Chairman of the President’s Council of Economic Advisers, and the Director of the Office of Management and Budget.

2. *Subcommittee Hearings.* The Appropriations Committee has a long tradition of in-depth analysis of the President’s pending budget as well as the effective use of previously appropriated resources. For example, during the 107th Congress the Committee on Appropriations held 365 days of hearings, took testimony from 4,014 witnesses, and published 160 volumes of hearings totaling 174,748 pages. This level of oversight and investigation will continue during this Congress.

3. *Investigations.* In addition to formal oversight, the Committee utilizes various investigative agencies to conduct in-depth analysis of specific problem areas. These investigations are conducted by the Committee’s own Surveys and Investigations Staff, the Government Accountability Office, the Congressional Research Service, and the Office of Technology Assessment. In the previous Congress, the Committee received 47 Surveys and Investigations studies and 186 investigative reports from the GAO.

4. *Appropriations Bills.* The ultimate exercise of oversight is the ‘power of the purse’ which the Committee takes as its highest responsibility. This allocation of scarce Federal dollars demands strict compliance with all budgetary concepts and strictures. The Committee intends to follow the requirements of the Congressional Budget and Control Act with regard to the subdivision of budget authority and outlays to the 13 subcommittees. Appropriations bills will be developed in accordance with the results of all the oversight activities in paragraphs 1, 2, and 3, above and brought to the floor for consideration within all relevant budgetary constraints.”

OVERSIGHT ACTIONS

For the 108th Congress, the Committee accomplished its oversight plan. As stated earlier, the Committee conducted extensive hearings. In the matter following this section, the details of investigations conducted by and for the Committee are provided. As a result of these hearings and investigations, the Committee was able to produce appropriations bills that were within all relevant budgetary constraints for the 108th Congress.

INVESTIGATIONS CONDUCTED BY THE COMMITTEE
(108TH CONGRESS)

In addition to, and in support of, the regular hearing process, the Committee conducted numerous studies and investigations of Federal projects and activities designed to assist in reaching decisions on specific funding levels covering a wide range of subjects. These studies were conducted by the Committee's Surveys and Investigations Staff, which has been in continuous existence since 1943.

The Committee has, over a number of years, delegated the authority to originate requests for investigations to its Subcommittees, with the concurrence of the Chairman and Ranking Minority Member of the Full Committee required to implement such requests. When an investigation is ordered, expert investigators are assembled to conduct it and render a report thereon for the use of the Committee. The Committee delegates to this Staff the responsibility for selection of individual investigators, the criteria being competence and objectivity.

During the 108th Congress, the Surveys and Investigations Staff was tasked to conduct 35 investigations of operations and programs of various departments and agencies of the Federal Government and, in addition, has completed and reported to the Committee on 4 investigations that had been directed during previous Congresses. Some of these efforts were of long duration, resulted in the preparation of multiple investigative products, and involved a sizable number of investigators. Examples of this type of investigation include the examinations of the Federal Law Enforcement Control of U.S. Borders, Transportation Security Administration Staffing Levels for Passenger and Baggage Screeners, and the Anti-Terrorism Data Mining Development Efforts within the Defense and Intelligence communities.

Other investigations of shorter duration and with fewer investigators assigned, provided a quick response to the Committee. An example of such an inquiry dealt with the Implementation of the Core Financial and Logistics System at the Bay Pines Veterans Affairs Medical Center. This investigation was concluded within 3 weeks from the receipt of the request.

Most investigations undertaken by the Surveys and Investigations Staff fell somewhere in between the above extremes in terms of duration and the number of investigators committed. Notable examples of investigations conducted during the 108th Congress include:

- U.S. Department of Agriculture E-Government Program
- U.S. Court of Federal Claims
- Defense Health Program of the Department of Defense
- Acquisition of C-17 Aircraft
- Implementation of Competitive Sourcing Initiative at the U.S. Forest Service

During the 108th Congress, a total of 82 professionals, variously consisting of a small number of permanent staff, personnel on loan from 3 agencies of the Federal Government, as well as contractors were utilized to conduct these investigations and prepare the reports. A summary of the investigations requested by the various Subcommittees completed or started during the 108th Congress fol-

lows. Five investigations dealt with classified intelligence matters and consequently are not otherwise identified below.

STUDIES COMPLETED OR STARTED BY THE SURVEYS AND INVESTIGATIONS STAFF
COMMITTEE ON APPROPRIATIONS, 108TH CONGRESS

FULL COMMITTEE

—Financial Management of the GW Program Office

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED
AGENCIES

—U.S. Department of Agriculture E-Government Program
—Funding for USDA's Conservation Programs

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—Unmanned Aerial Vehicle Programs of the U.S. Army, Navy, and Air Force
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—Proposed Security Matters Involving the White House
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—Defense Health Program's FY 2004 Budget Request
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ENERGY AND WATER DEVELOPMENT

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—Federal Law Enforcement Control of U.S. Borders
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- Implementation of the Core Financial and Logistics System at the Bay Pines Veterans Affairs Medical Center
- Implementation of the Core Financial and Logistics System

With respect to the above listing, it should be noted that since studies originate with the Subcommittees, any information developed during the course of an investigation is reported to the Subcommittee which requested such study or examination as well as the Chairman and Ranking Minority Member of the Full Committee. This information may be released for publication only when the Subcommittee so determines as provided by Section 8 of the Committee's rules.

SUPPORT PROVIDED BY THE GAO

In addition to the information made available to the Committee through its Surveys and Investigation Staff, the Committee also utilizes the resources of the Government Accountability Office. The Committee receives a copy of every GAO report addressed to the Congress. In recent years the scope of the GAO auditing and review capability has been enlarged to include management surveys. For over 21 years the GAO has extracted from those reports and compiled in separate volumes a list of so-called "significant audit findings" for special use by the Committee staff in the annual appropriations hearings. These findings relate to matters which are felt to require corrective action by the Committee's efforts, through legislation, or through administrative efforts. This compilation is designed to identify problem areas in an individual agency which might have applicability to other organizations.

Additionally, the Committee frequently calls upon GAO to make special studies and investigations.

A listing of some reports and staff studies by the Committee which were underway during the 108th Congress follows:

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Homeland Security: Management Challenges Remain in Transforming Immigration Programs (GAO-05-81)	10/14/2004
Food Safety: USDA and FDA Need to Better Ensure Prompt and Complete Recalls of Potentially Unsafe Food (GAO-05-51)	10/7/2004
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Transportation Security R&D: TSA and DHS Are Researching and Developing Technologies, but Need to Improve R&D Management (GAO-04-890)	9/30/2004
D.C. Child And Family Services Agency: More Focus Needed on Human Capital Management Issues for Caseworkers and Foster Parent Recruitment and Retention (GAO-04-1017)	9/24/2004
Information Management: Planning for the Electronic Records Archives Has Improved (GAO-04-927)	9/23/2004
Defense Acquisitions: Better Information Could Improve Visibility over Adjustments to DOD's Research and Development Funds (GAO-04-944)	9/17/2004
Kennedy Center: More Information on Project Status and Budgets Needed to Understand the Impact of Future Funding Decisions (GAO-04-933)	9/15/2004
Russian Nuclear Submarines: U.S. Participation in the Arctic Military Environmental Cooperation Program Needs Better Justification (GAO-04-924)	9/9/2004
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FBI Transformation: Data Inconclusive on Effects of Shift to Counterterrorism-Related Priorities on Traditional Crime Enforcement (GAO-04-1036)	8/31/2004
Highway Projects—Extent of Unobligated Balances for Demonstration Projects as of April 30, 2004 (GAO-04-935R)	8/18/2004
Force Structure: Department of the Navy's Tactical Aviation Integration Plan Is Reasonable, but Some Factors Could Affect Implementation (GAO-04-900)	8/13/2004
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Defense Inventory: Analysis of Consumption of Inventory Exceeding Current Operating Requirements Since September 30, 2001 (GAO-04-689)	8/2/2004
Securities And Exchange Commission: Review of Fiscal Year 2003 and 2004 Budget Allocations (GAO-04-818)	7/23/2004
Military Operations: Fiscal Year 2004 Costs for the Global War on Terrorism Will Exceed Supplemental, Requiring DOD to Shift Funds from Other Uses (GAO-04-915)	7/21/2004
Defense Acquisitions: Space-Based Radar Effort Needs Additional Knowledge before Starting Development (GAO-04-759)	7/19/2004
Defense Infrastructure: Factors Affecting U.S. Infrastructure Costs Overseas and the Development of Comprehensive Master Plans (GAO-04-609NI)	7/15/2004
Global Health: U.S. AIDS Coordinator Addressing Some Key Challenges to Expanding Treatment but Others Remain (GAO-04-784)	7/12/2004
Treasury Continues Its Formal Process to Promote U.S. Policies at the International Monetary Fund (GAO-04-928R)	7/12/2004
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Military Operations: DOD's Fiscal Year 2003 Funding and Reported Obligations in Support of the Global War on Terrorism (GAO-04-668)	5/13/2004

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Military Housing: Better Reporting Needed on the Status of the Privatization Program and the Costs of Its Consultants (GAO-04-111)	10/9/2003
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Nuclear Weapons: Opportunities Exist to Improve the Budgeting, Cost Accounting, and Management Associated with the Stockpile Life Extension Program (GAO-03-583)	7/28/2003
Student Loans and Foreign Schools: Assessing Risks Could Help Education Reduce Program Vulnerability (GAO-03-647)	7/25/2003
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Business Systems Modernization: Summary of GAO's Assessment of the Department of Defense's Initial Business Enterprise Architecture (GAO-03-877R)	7/7/2003
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REVIEW OF THE RECEIPTS AND EXPENDITURES OF THE KLAMATH RIVER BASIN CONSERVATION AREA RESTORATION PROGRAM (FMA)
AVIATION SECURITY: REVIEW OF COSTS FOR PASSENGER AND PROPERTY SCREENING PRIOR TO 9/11 (FMA)
FINANCIAL AUDIT: INDEPENDENT AND SPECIAL COUNSEL EXPENDITURES FOR THE SIX MONTHS ENDED SEPTEMBER 30, 2004 (FMA)
MANAGEMENT OF THE CAPITOL VISITOR CENTER (CVC) PROJECT (FMA)
FEDERAL ASSISTANCE TO RURAL ALASKA NATIVE COMMUNITIES (FMCI)
ODP COORDINATION WITH STATE AND LOCAL GOVERNMENTS (HSJ)
AIRPORT BAGGAGE SCREENING (HSJ)
COST OF CAPPS II AND ITS FINANCIAL IMPLICATIONS THROUGHOUT THE AVIATION COMMUNITY (HSJ)
IMPLEMENTATION OF THE DO-NOT-CALL PROGRAM (HSJ)
OPERATIONAL READINESS NEEDS AT U.S. COAST GUARD MULTIMISSIION STATIONS (HSJ)
WHAT IS THE ROLE AND EFFECTIVENESS OF INTERIOR BORDER CHECKPOINTS OF THE US CUSTOMS AND BORDER PROTECTION AGENCY? (HSJ)
FEDERAL EFFORTS TO ENHANCE GENERAL AVIATION AIRPORT AND OPERATIONAL SECURITY (HSJ)
MONITOR U.S. GOVERNMENT EFFORTS TO IMPLEMENT CHINA SAFEGUARDS AND IMPORTS REMEDIES (IAT)
COORDINATION OF U.S. PUBLIC DIPLOMACY EFFORTS (IAT)
AUTOMATED COMMERCAIL ENVIRONMENT (ACE) FISCAL YEAR 2005 EXPENDITURE PLAN (IT)

ACTIVE ASSIGNMENTS IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE AND SUBCOMMITTEES AS OF
DECEMBER 1, 2004—Continued

Title
UNITED STATES VISITOR AND IMMIGRATION STATUS INDICATOR TECHNOLOGY (US-VISIT) EXPENDITURE PLAN FOR FISCAL YEAR 2005 (FY05) (IT)
DEPARTMENT OF HOMELAND SECURITY FISCAL YEAR 2004 ATLAS EXPENDITURE PLAN (IT)
IRS'S FISCAL YEAR 2004 BUSINESS SYSTEMS MODERNIZATION (BSM) EXPENDITURE PLAN (IT)
THE U.S. PATENT AND TRADEMARK OFFICE'S USE OF TECHNOLOGY TO AUTOMATE ITS PATENT PROCESS (IT)
NATIONAL PARK SERVICE PROPERTY IN THE DISTRICT OF COLUMBIA (NRE)
U.S. PATENT AND TRADEMARK OFFICE'S STRATEGIC PLAN AND HUMAN CAPITAL CHALLENGES (NRE)
THE ARMY CORPS OF ENGINEERS USE OF REPROGRAMMING FOR 2003 AND 2004 PROJECTS (NRE)
COST EFFECTIVENESS OF INVESTMENTS IN HIGHWAY AND TRANSIT (PI)
DOCUMENT DISTRIBUTION REQUIREMENTS AND ACTIVITIES AT LEGISLATIVE BRANCH AGENCIES (PI)
REVIEW OF KENNEDY CENTER'S THEATRE RENOVATIONS AND IMPROVEMENTS IN LIFE SAFETY AND ACCESSIBILITY (PI)
ARCHITECT OF THE CAPITOL'S PROJECT MANAGEMENT PROGRESS AND CHALLENGES (PI)
DOT'S NEW CAR ASSESSMENT PROGRAM STAR RATING SYSTEM (PI)
IDENTIFICATION OF POTENTIAL SAVINGS WITHIN LEGISLATIVE BRANCH AGENCIES (SI)
UPDATE OF THE GLOSSARY OF TERMS USED IN THE FEDERAL BUDGET PROCESS (SI)

APPENDIX A

BACKGROUND OF THE COMMITTEE ON APPROPRIATIONS

On March 2, 1865, the House of Representatives separated the appropriating and banking and currency duties from the Committee on Ways and Means, which was first established in 1789, and assigned them to two new committees—the Committee on Appropriations and the Committee on Banking and Currency.

Until 1865, all “general” appropriations bills had been controlled in the House by the Committee on Ways and Means—also in charge of revenue measures and some other classes of substantive legislation.

MEMBERSHIP OF THE COMMITTEE

The new Committee on Appropriations—six Republicans and three Democrats—was appointed on December 11, 1865, in the 1st session of the 39th Congress, and first reported the general appropriations bills for the fiscal year 1867. By 1920, the number of members had grown to 21. It was changed that year to 35 and gradually increased to 50 by 1951, and now numbers 65 members with 36 Republicans and 29 Democrats.

COMMITTEE CHAIRMEN

Twenty-nine men, including the present incumbent, the Honorable C. W. Bill Young of Florida, have served as chairman of the Committee on Appropriations. The Honorable Clarence Cannon of Missouri, served as chairman nearly 19 years, although his term as chairman was of broken continuity. The Honorable George Mahon of Texas, served as chairman continuously longer than any other person, from May 18, 1964 to January 3, 1979. Several chairmen went on to higher or other important offices. One, James Garfield of Ohio, became President. Three, Samuel Randall of Pennsylvania, Joseph Cannon of Illinois, and Joseph Byrns of Tennessee, became Speaker of the House. Three later served in the U.S. Senate. One became Governor of his State. The list of distinctions is long. Interesting biographical sketches of 21 of the men are contained in House Document No. 299 of the 77th Congress.

THE GROWTH OF EXPENDITURES

In the early years of the Congress, a single general appropriation bill from the Ways and Means Committee met the needs of the country. The first bill, in 1789, appropriated \$639,000 and covered 13 lines of the printed statutes. Five years later, in 1794, the Army was supplied in a separate bill, then the Navy in 1799. This trend continued until in 1865, there were 10 bills passed over to the new Committee on Appropriations, not including deficiency bills. For fiscal year 1999, appropriations within the 13 subcommittees have provided a total of \$840.7 billion.

Until recent years, large sustained spending increases of the Federal Government usually occurred only in connection with wars. For several years prior to the Civil War, Federal expenditures averaged \$60,000,000 annually. By the peak of the war, in fiscal year

1865, expenditures amounted to \$1,297,555,224. The year following the war—fiscal year 1866—spending was reduced to \$520,809,417.

In the first year for which the new Committee on Appropriations reported the general bills, fiscal year 1867, total expenditures of the Government were \$357,542,675. In the ensuing 100 years the lowest expenditure level was \$236,964,327—in fiscal year 1878. The Spanish-American War period marked the high point for the remainder of the century; in fiscal year 1899 expenditures reached \$605,072,179, but by 1902 had dropped back to \$485,234,249. With the onset of World War I expenditures again crossed the billion-dollar mark in fiscal year 1917, reached a war peak of \$18,514,879,955 in fiscal year 1919, and receded by fiscal year 1927 to \$2,974,029,674, the lowest subsequent level.

By 1940, spending in appropriations bills had climbed to \$14.6 billion as a result mainly of various New Deal legislation—when we began meeting local problems with national programs. Since 1934, our national wealth has increased 41 times.

By 1943, the fiscal high point of World War II—some \$143.8 billion was being spent. After World War II spending declined to the \$30 billion range and then increased to \$91.1 billion in 1951 in connection with the Korean War.

After the Korean War, Federal spending in appropriations bills decreased to \$47.6 billion in 1954. This is the last period in the Federal budget in which spending has decreased. Every year after 1954 spending has steadily increased in order to help meet the needs facing the country.

THE BUDGET PROCESS

By the early 1970's new forces were at work calling for changes in the way in which Congress handled the budget and appropriations process.

One of the most compelling of these forces, although it was largely a temporary problem, was due to the "impoundment" of funds in fiscal year 1974 by the President. This was, in effect, a line item veto of funds for programs that were initiated or increased by the Congress. Many Members of Congress and certain special interest groups were outraged and extremely frustrated by the impoundments. Numerous court suits on various impoundments had been filed and were in the process of being heard.

A more serious reason for budget reform was due to the widely held belief that the budget was out of control. Deficits were mounting; so-called "uncontrollable" spending was climbing; and "back door" spending, i.e. spending provided other than through the Appropriations Committee, was increasing. It was also becoming clear that there was little, if any coordination between raising and spending revenues.

Additionally, there was a feeling among some Members of Congress that there needed to be other or additional ways to change the priorities of Federal spending. Because of these and other concerns, formal work was begun on improving the congressional budget process through the establishment of the Joint Study Committee on Budget Control.

The work of this Committee, the House Rules Committee, the Senate Committee on Government Operations, and the Senate Rules Committee eventually resulted in the adoption of the Congressional Budget and Impoundment Control Act of 1974.

APPENDIX B

PROVISIONS OF THE RULES OF THE HOUSE OF REPRESENTATIVES APPLICABLE TO THE JURISDICTION OF THE HOUSE COMMITTEE ON APPROPRIATIONS

Rule X

ORGANIZATION OF COMMITTEES

Committees and Their Legislative Jurisdictions

1. There shall be in the House the following standing committees, each of which shall have the jurisdiction and related functions assigned by this clause and clauses 2, 3, and 4. All bills, resolutions, and other matters relating to subjects within the jurisdiction of the standing committees listed in this clause shall be referred to those committees, in accordance with clause 2 of rule XII, as follows:

* * * * *

(b) Committee on Appropriations

(1) Appropriation of the revenue for the support of the Government.

(2) Rescissions of appropriations contained in appropriation Acts.

(3) Transfers of unexpended balances.

(4) Bills and joint resolutions reported by other committees that provide new entitlement authority as defined in section 3(9) of the Congressional Budget Act of 1974 and referred to the committee under clause 4(a)(2).

* * * * *

General Oversight Responsibilities

2. (a) The various standing committees shall have general oversight responsibilities as provided in paragraph (b) in order to assist the House in—

(1) its analysis, appraisal, and evaluation of—

(A) the application, administration, execution, and effectiveness of Federal laws; and

(B) conditions and circumstances which may indicate the necessity or desirability of enacting new or additional legislation; and

(2) its formulation, consideration, and enactment of changes in Federal laws, and of such additional legislation as may be necessary or appropriate.

(b)(1) In order to determine whether laws and programs addressing subjects within the jurisdiction of a committee are being implemented and carried out in accordance with the intent of Congress and whether they should be continued, curtailed, or eliminated, each standing committee (other than the Committee on Appropriations) shall review and study on a continuing basis—

* * * * *

Special Oversight Functions

3. (a) The Committee on Appropriations shall conduct such studies and examinations of the organization and operation of executive departments and other executive agencies (including an agency the majority of the stock of which is owned by the United States) as it considers necessary to assist it in the determination of matters within its jurisdiction.

* * * * *

Additional Functions of Committees

4. (a)(1)(A) The Committee on Appropriations shall, within 30 days after the transmittal of the Budget to the Congress each year, hold hearings on the Budget as a whole with particular reference to—

(i) the basic recommendations and budgetary policies of the President in the presentation of the Budget; and

(ii) the fiscal, financial, and economic assumptions used as bases in arriving at total estimated expenditures and receipts.

(B) In holding hearings pursuant to subdivision (A), the committee shall receive testimony from the Secretary of the Treasury, the Director of the Office of Management and Budget, the Chairman of the Council of Economic Advisers, and such other persons as the committee may desire.

(C) A hearing under subdivision (A), or any part thereof, shall be held in open session, except when the committee, in open session and with a quorum present, determines by record vote that the testimony to be taken at that hearing on that day may be related to a matter of national security. The committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy thereof furnished to each Member, Delegate, and the Resident Commissioner.

(D) A hearing under subdivision (A), or any part thereof, may be held before a joint meeting of the committee and the Committee on Appropriations of the Senate in accordance with such procedures as the two committees jointly may determine.

(2) Pursuant to section 401(b)(2) of the Congressional Budget Act of 1974, when a committee reports a bill or joint resolution that provides new entitlement authority as defined in section 3(9) of that Act, and enactment of the bill or joint resolution, as reported, would cause a breach of the committee's pertinent allocation of new budget authority under section 302(a) of that Act, the bill or joint resolution may be referred to the Committee on Appropriations with instructions to report it with recommendations (which may include an amendment limiting the total amount of new entitlement authority provided in the bill or joint resolution). If the Committee on Appropriations fails to report a bill or joint resolution so referred within 15 calendar days (not counting any day on which the house is not in session), the committee automatically shall be discharged from consideration of the bill or joint resolution, and the bill or joint resolution shall be placed on the appropriate calendar.

(3) In addition, the Committee on Appropriations shall study on a continuing basis those provisions of law that (on the first day of

the first fiscal year for which the congressional budget process is effective) provide spending authority of permanent budget authority, and shall report to the House from time to time its recommendations for terminating or modifying such provisions.

(4) In the manner provided by section 302 of the Congressional Budget Act of 1974, the Committee on Appropriations (after consulting with the Committee on Appropriations of the Senate) shall subdivide any allocations made to it in the joint explanatory statement accompanying the conference report on such concurrent resolution, and promptly report the subdivisions to the House as soon as practicable after a concurrent resolution on the budget for a fiscal year is agreed to.

APPENDIX C

SUBCOMMITTEE MEMBERSHIP AND JURISDICTION

NOTE: Under Committee Rules, Mr. Young of Florida, as Chairman of the Full Committee, and Mr. Obey, as Ranking Minority Member of the Full Committee, are authorized to sit as Members of all Subcommittees.

SUBCOMMITTEE ON AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES

HENRY BONILLA, Texas, *Chairman*

JAMES T. WALSH, New York	MARCY KAPTUR, Ohio
JACK KINGSTON, Georgia	ROSA L. DeLAURO, Connecticut
GEORGE R. NETHERCUTT, JR., Washington	MAURICE D. HINCHEY, New York
TOM LATHAM, Iowa	SAM FARR, California
JO ANN EMERSON, Missouri	ALLEN BOYD, Florida
VIRGIL H. GOODE, JR., Virginia	
RAY LAHOOD, Illinois	

JURISDICTION

DEPARTMENT OF AGRICULTURE (*Except* Forest Service)
 Farm Credit Administration
 Farm Credit System Financial Assistance Corporation
 Commodity Futures Trading Commission
 Food and Drug Administration (HHS)

SUBCOMMITTEE ON THE DEPARTMENTS OF COMMERCE, JUSTICE, AND
STATE, THE JUDICIARY, AND RELATED AGENCIES

FRANK R. WOLF, Virginia, *Chairman*

HAROLD ROGERS, Kentucky	JOSÉ E. SERRANO, New York
JIM KOLBE, Arizona	ALAN B. MOLLOHAN, West Virginia
CHARLES H. TAYLOR, North Carolina	ROBERT E. "BUD" CRAMER, JR., Alabama
RALPH REGULA, Ohio	PATRICK J. KENNEDY, Rhode Island
DAVID VITTER, Louisiana	MARTIN OLAV SABO, Minnesota
JOHN E. SWEENEY, New York	
MARK STEVEN KIRK, Illinois	

JURISDICTION

DEPARTMENT OF COMMERCE

DEPARTMENT OF JUSTICE

DEPARTMENT OF STATE (*Except* International Narcotics Control; International Organizations and Programs (voluntary contributions); Migration and Refugee Assistance; Nonproliferation, Anti-terrorism, Demining and Related Programs; Peacekeeping Operations (voluntary contributions); U.S. Emergency Refugee and Migration Assistance Fund; Economic Support Fund)

THE JUDICIARY

RELATED AGENCIES

Commission for the Preservation of America's Heritage Abroad
Commission on Civil Rights
Commission on Ocean Policy
Commission on Security and Cooperation in Europe
Equal Employment Opportunity Commission
Federal Communications Commission
Federal Trade Commission
International Trade Commission
Legal Services Corporation
Marine Mammal Commission
Office of the United States Trade Representative
Securities and Exchange Commission
Small Business Administration
State Justice Institute
Broadcasting Board of Governors
United States Institute of Peace

SUBCOMMITTEE ON DEFENSE

JERRY LEWIS, California, *Chairman*

C. W. BILL YOUNG, Florida	JOHN P. MURTHA, Pennsylvania
DAVID L. HOBSON, Ohio	NORMAN D. DICKS, Washington
HENRY BONILLA, Texas	MARTIN OLAV SABO, Minnesota
GEORGE R. NETHERCUTT, JR., Washington	PETER J. VISCLOSKY, Indiana
RANDY "DUKE" CUNNINGHAM, California	JAMES P. MORAN, Virginia
RODNEY P. FRELINGHUYSEN, New Jersey	
TODD TIAHRT, Kansas	
ROGER F. WICKER, Mississippi	

JURISDICTION

DEPARTMENT OF DEFENSE—MILITARY

Departments of Army, Navy (including Marine Corps), Air Force, Office of Secretary of Defense, and Defense Agencies (*Except* Military Construction and the Office of the Assistant Secretary of the Army (Civil Works))

Central Intelligence Agency

Intelligence Community Staff

SUBCOMMITTEE ON THE DISTRICT OF COLUMBIA

RODNEY P. FRELINGHUYSEN, New Jersey, *Chairman*

ERNEST J. ISTOOK, JR., Oklahoma	CHAKA FATTAH, Pennsylvania
RANDY "DUKE" CUNNINGHAM, California	ED PASTOR, Arizona
JOHN T. DOOLITTLE, California	ROBERT E. "BUD" CRAMER, JR., Alabama
DAVE WELDON, Florida	
JOHN ABNEY CULBERSON, Texas	

JURISDICTION

DISTRICT OF COLUMBIA.

SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT

DAVID L. HOBSON, *Ohio*

RODNEY P. FRELINGHUYSEN, New Jersey	PETER J. VISCLOSKY, Indiana
TOM LATHAM, Iowa	CHET EDWARDS, Texas
ZACH WAMP, Tennessee	ED PASTOR, Arizona
JO ANN EMERSON, Missouri	JAMES E. CLYBURN, South Carolina
JOHN T. DOOLITTLE, California	MARION BERRY, Arkansas
JOHN E. PETERSON, Pennsylvania	
MICHAEL K. SIMPSON, Idaho	

JURISDICTION

DEPARTMENT OF ENERGY (*Except* the Economic Regulatory Administration; Energy Information Administration; Office of Hearings and Appeals; Strategic Petroleum Reserve; Naval Petroleum and Oil Shale Reserves; Fossil Energy Research and Development; Clean Coal Technology; Energy Conservation; Alternative Fuels Production and Related Matters)

DEPARTMENT OF DEFENSE—CIVIL; Department of the Army; Corps of Engineers—Civil

DEPARTMENT OF THE INTERIOR; Bureau of Reclamation; Central Utah Project

RELATED AGENCIES

Appalachian Regional Commission
 Defense Nuclear Facilities Safety Board
 Delta Regional Authority
 Nuclear Regulatory Commission
 Nuclear Waste Technical Review Board
 Tennessee Valley Authority

SUBCOMMITTEE ON FOREIGN OPERATIONS, EXPORT FINANCING, AND
RELATED PROGRAMS

JIM KOLBE, Arizona, *Chairman*

JOE KNOLLENBERG, Michigan	NITA M. LOWEY, New York
JERRY LEWIS, California	JESSE L. JACKSON, JR., Illinois
ROGER F. WICKER, Mississippi	CAROLYN C. KILPATRICK, Michigan
HENRY BONILLA, Texas	STEVEN R. ROTHMAN, New Jersey
DAVID VITTER, Louisiana	MARCY KAPTUR, Ohio
MARK STEVEN KIRK, Illinois	
ANDER CRENSHAW, Florida	

JURISDICTION

AGENCY FOR INTERNATIONAL DEVELOPMENT
DEPARTMENT OF DEFENSE
 Foreign Military Financing Program
 International Military Assistance and Training
DEPARTMENT OF STATE
 International Narcotics Control and Law Enforcement
 International Organizations and Programs (voluntary contributions)
 Migration and Refugee Assistance
 Nonproliferation, Anti-terrorism, Demining, and Related Programs
 Peacekeeping Operations (voluntary contributions)
 U.S. Emergency Refugee and Migration Assistance Fund
DEPARTMENT OF STATE AND AGENCY FOR INTERNATIONAL DEVELOPMENT
 (SHARED)
 Assistance for Eastern Europe and the Baltic States
 Assistance for the Independent States of the Former Soviet Union
 Economic Support Fund
 Famine Fund and Global AIDS Initiatives
DEPARTMENT OF THE TREASURY
 Debt Restructuring
 International Affairs Technical Assistance
 International Monetary Fund
 Multilateral Development Banks
EXPORT-IMPORT BANK
OVERSEAS PRIVATE INVESTMENT CORPORATION
PEACE CORPS
TRADE AND DEVELOPMENT AGENCY
RELATED ACTIVITIES
 African Development Foundation
 Inter-American Foundation
 Millennium Challenge Account

SUBCOMMITTEE ON THE DEPARTMENT OF HOMELAND SECURITY

HAROLD ROGERS, Kentucky, *Chairman*

C. W. BILL YOUNG, Florida

FRANK R. WOLF, Virginia

ZACH WAMP, Tennessee

TOM LATHAM, Iowa

JO ANN EMERSON, Missouri

KAY GRANGER, Texas

JOHN E. SWEENEY, New York

DON SHERWOOD, Pennsylvania

MARTIN OLAV SABO, Minnesota

DAVID E. PRICE, North Carolina

JOSÉ E. SERRANO, New York

LUCILLE ROYBAL-ALLARD, California

MARION BERRY, Arkansas

ALAN B. MOLLOHAN, West Virginia

JURISDICTION

DEPARTMENT OF HOMELAND SECURITY

SUBCOMMITTEE ON THE DEPARTMENT OF THE INTERIOR AND
RELATED AGENCIES

CHARLES H. TAYLOR, North Carolina, *Chairman*

RALPH REGULA, Ohio	NORMAN D. DICKS, Washington
JIM KOLBE, Arizona	JOHN P. MURTHA, Pennsylvania
GEORGE R. NETHERCUTT, JR., Washington	JAMES P. MORAN, Virginia
ZACH WAMP, Tennessee	MAURICE D. HINCHEY, New York
JOHN E. PETERSON, Pennsylvania	JOHN W. OLVER, Massachusetts
DON SHERWOOD, Pennsylvania	
ANDER CRENSHAW, Florida	

JURISDICTION

DEPARTMENT OF THE INTERIOR (*Except* Bureau of Reclamation)
DEPARTMENT OF ENERGY; Economic Regulatory Administration; Energy Information Administration; Office of Hearings and Appeals; Elk Hills School Lands Fund; Strategic Petroleum Reserve; Naval Petroleum and Oil Shale Reserves; Fossil Energy Research and Development; Clean Coal Technology; Energy Conservation (*Except* weatherization assistance grants); Alternative Fuels Production and Related Matters; Alaska Gas Pipeline Authorities
OTHER AGENCIES
Advisory Council on Historic Preservation
Commission of Fine Arts
Forest Service (USDA)
Holocaust Memorial Council
Indian Health Services and Facilities (HHS)
Institute of American Indian and Alaska Native Culture and Arts Development
John F. Kennedy Center for the Performing Arts
National Capital Planning Commission
National Foundation on the Arts and the Humanities (*Except* Institute of Museum and Library Services)
National Gallery of Art
Navajo and Hopi Indian Relocation Commission
Presidio Trust
Smithsonian Institution
Woodrow Wilson International Center for Scholars

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, HEALTH AND
HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

RALPH REGULA, Ohio, *Chairman*

ERNEST J. ISTOOK, Jr., Oklahoma	DAVID R. OBEY, Wisconsin
ROGER F. WICKER, Mississippi	STENY H. HOYER, Maryland
ANNE M. NORTHUP, Kentucky	NITA M. LOWEY, New York
RANDY "DUKE" CUNNINGHAM, California	ROSA L. DeLAURO, Connecticut
KAY GRANGER, Texas	JESSE L. JACKSON, Jr., Illinois
JOHN E. PETERSON, Pennsylvania	PATRICK J. KENNEDY, Rhode Island
DON SHERWOOD, Pennsylvania	LUCILLE ROYBAL-ALLARD, California
DAVE WELDON, Florida	
MICHAEL K. SIMPSON, Idaho	

JURISDICTION

DEPARTMENT OF EDUCATION
DEPARTMENT OF HEALTH AND HUMAN SERVICES (*Except* Food and Drug
Administration; Indian Health Services and Facilities)
DEPARTMENT OF LABOR
DEPARTMENT OF ENERGY: Weatherization Assistance Grants
RELATED AGENCIES
Armed Forces Retirement Home
Committee for Purchase From People Who Are Blind or
Severely Disabled
Corporation for National and Community Service (VISTA and seniors
programs only)
Corporation for Public Broadcasting
Federal Mediation and Conciliation Service
Federal Mine Safety and Health Review Commission
Institute of Museum and Library Services
Medicare Payment Advisory Commission
National Commission on Libraries and Information Science
National Council on Disability
National Education Goals Panel
National Labor Relations Board
National Mediation Board
Occupational Safety and Health Review Commission
Railroad Retirement Board
Social Security Administration

SUBCOMMITTEE ON LEGISLATIVE BRANCH

JACK KINGSTON, Georgia, *Chairman*

RAY LAHOOD, Illinois	JAMES P. MORAN, Virginia
TODD TIAHRT, Kansas	DAVID E. PRICE, North Carolina
JOHN ABNEY CULBERSON, Texas	JAMES E. CLYBURN, South Carolina
MARK STEVEN KIRK, Illinois	

JURISDICTION

House of Representatives
 Joint Items
 Architect of the Capitol (*Except* Senate Items)
 Botanic Garden
 Congressional Budget Office
 General Accounting Office
 Government Printing Office
 John C. Stennis Center
 Library of Congress, including
 Congressional Research Service
 Copyright Arbitration Royalty Panel
 Copyright Office
 National Film Preservation Board
 United States Capitol Preservation Commission

SUBCOMMITTEE ON MILITARY CONSTRUCTION

JOE KNOLLENBERG, Michigan, *Chairman*

JAMES T. WALSH, New York	CHET EDWARDS, Texas
ROBERT B. ADERHOLT, Alabama	SAM FARR, California
KAY GRANGER, Texas	ALLEN BOYD, Florida
VIRGIL H. GOODE, JR., Virginia	SANFORD D. BISHOP, JR., GEORGIA
DAVID VITTER, Louisiana	NORMAN D. DICKS, Washington
JACK KINGSTON, Georgia	
ANDER CRENSHAW, Florida	

JURISDICTION

Military Construction, Army, Navy (including Marine Corps), Air Force,
 and Defense Agencies, and Reserve Forces
 Military Family Housing
 DOD Base Closure Account
 DOD Family Housing Improvement Fund
 DOD Military Unaccompanied Housing Improvement Fund
 Homeowners Assistance Fund
 NATO Security Investment Program

SUBCOMMITTEE ON THE DEPARTMENTS OF TRANSPORTATION AND
TREASURY, AND INDEPENDENT AGENCIES

ERNEST J. ISTOOK, JR., Oklahoma, *Chairman*

FRANK R. WOLF, Virginia	STENY H. HOYER, Maryland
JERRY LEWIS, California	JOHN W. OLVER, Massachusetts
HAROLD ROGERS, Kentucky	ED PASTOR, Arizona
TODD TIAHRT, Kansas	CAROLYN C. KILPATRICK, Michigan
ANNE M. NORTHUP, Kentucky	JAMES E. CLYBURN, South Carolina
ROBERT B. ADERHOLT, Alabama	STEVEN R. ROTHMAN, New Jersey
JOHN E. SWEENEY, New York	
JOHN ABNEY CULBERSON, Texas	

JURISDICTION

DEPARTMENT OF TRANSPORTATION
TREASURY DEPARTMENT (*Except* Community Development Financial Institutions)
UNITED STATES POSTAL SERVICE
 Payment to the Postal Service Fund
EXECUTIVE OFFICE OF THE PRESIDENT
 Armstrong Resolution
 Compensation of the President
 Council of Economic Advisers
 Executive Residence at the White House
 Federal Drug Control Programs
 High Intensity Drug Trafficking Areas Program
 Special Forfeiture Fund
 National Security Council
 Office of Administration
 Office of Management and Budget
 Office of National Drug Control Policy
 Office of Policy Development
 Official Residence of the Vice President
 Special Assistance to the President
 Unanticipated Needs
 White House Office
INDEPENDENT AGENCIES
 Architectural and Transportation Barriers Compliance Board
 Federal Election Commission
 Federal Labor Relations Authority
 Federal Maritime Commission
 General Services Administration (*Except* Consumer Information Center)
 Merit Systems Protection Board
 Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation
 National Archives and Records Administration
 National Historical Publications and Records Commission
 National Transportation Safety Board
 Office of Government Ethics
 Office of Personnel Management and Related Trust Funds
 Office of Special Counsel
 Panama Canal Commission
 United States Tax Court
 Washington Metropolitan Area Transit Authority
GENERAL PROVISIONS, GOVERNMENTWIDE

SUBCOMMITTEE ON THE DEPARTMENTS OF VETERANS AFFAIRS AND
HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

JAMES T. WALSH, New York, *Chairman*

DAVID L. HOBSON, Ohio	ALAN B. MOLLOHAN, West Virginia
JOE KNOLLENBERG, Michigan	MARCY KAPTUR, Ohio
ANNE M. NORTHUP, Kentucky	DAVID E. PRICE, North Carolina
VIRGIL H. GOODE, JR., Virginia	ROBERT E. "BUD" CRAMER, JR., Alabama
ROBERT B. ADERHOLT, Alabama	CHAKA FATTAH, Pennsylvania
RAY LAHOOD, Illinois	SANFORD D. BISHOP, JR., Georgia
DAVE WELDON, Florida	
MICHAEL K. SIMPSON, Idaho	

JURISDICTION

DEPARTMENT OF VETERANS AFFAIRS
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
INDEPENDENT AGENCIES
Agency for Toxic Substances and Disease Registry (HHS, formerly EPA/
Superfund)
American Battle Monuments Commission
Cemeterial Expenses, Army (DOD)
Chemical Safety and Hazard Investigation Board
Community Development Financial Institutions (Treasury)
Federal Consumer Information Center (GSA)
Consumer Product Safety Commission
Corporation for National and Community Service
Council on Environmental Quality and Office of Environmental Quality
Court of Appeals for Veterans Claims
Environmental Protection Agency
Federal Deposit Insurance Corporation, Office of Inspector General
National Aeronautics and Space Administration
National Credit Union Administration
National Institute of Environmental Health Sciences (HHS, formerly
EPA/Superfund)
National Science Foundation
Neighborhood Reinvestment Corporation
Office of Science and Technology Policy
Selective Service System
White House Commission on the National Moment of Remembrance

APPENDIX D

Committee on Appropriations**COMMITTEE RULES**

(Adopted for the 108th Congress on February 11, 2003)

RESOLVED, That the rules and practices of the Committee on Appropriations, House of Representatives, in the One Hundred Seventh Congress, except as otherwise provided hereinafter, shall be and are hereby adopted as the rules and practices of the Committee on Appropriations in the One Hundred Eighth Congress.

The foregoing resolution adopts the following rules:

Sec. 1: Power to Sit and Act

For the purpose of carrying out any of its functions and duties under Rules X and XI of the Rules of the House of Representatives, the Committee or any of its subcommittees is authorized:

(a) To sit and act at such times and places within the United States whether the House is in session, has recessed, or has adjourned, and to hold such hearings; and

(b) To require, by subpoena or otherwise, the attendance and testimony of such witnesses and the production of such books, reports, correspondence, memorandums, papers, and documents as it deems necessary. The Chairman, or any Member designated by the Chairman, may administer oaths to any witness.

(c) A subpoena may be authorized and issued by the Committee or its subcommittees under subsection 1 (b) in the conduct of any investigation or activity or series of investigations or activities, only when authorized by a majority of the Members of the Committee voting, a majority being present. The power to authorize and issue subpoenas under subsection 1 (b) may be delegated to the Chairman pursuant to such rules and under such limitations as the Committee may prescribe. Authorized subpoenas shall be signed by the Chairman or by any Member designated by the Committee.

(d) Compliance with any subpoena issued by the Committee or its subcommittees may be enforced only as authorized or directed by the House.

Sec. 2: Subcommittees

(a) The Majority Caucus of the Committee shall establish the number of subcommittees and shall determine the jurisdiction of each subcommittee.

(b) Each subcommittee is authorized to meet, hold hearings, receive evidence, and report to the Committee all matters referred to it.

(c) All legislation and other matters referred to the Committee shall be referred to the subcommittee of appropriate jurisdiction within two weeks unless, by majority vote of the Majority Members of the full Committee, consideration is to be by the full Committee.

(d) The Majority Caucus of the Committee shall determine an appropriate ratio of Majority to Minority Members for each subcommittee. The Chairman is authorized to negotiate that ratio with the Minority; *Provided, however,* That party representation in each subcommittee, including ex-officio members, shall be no less favorable to the Majority than the ratio for the full Committee.

(e) The Chairman and Ranking Minority Member of the full Committee are authorized to sit as a member of all subcommittees and to participate, including voting, in all its work.

Sec. 3: Staffing

(a) **Committee Staff**—The Chairman is authorized to appoint the staff of the Committee, and make adjustments in the job titles and compensation thereof subject to the maximum rates and conditions established in Clause 9(c) of Rule X of the Rules of the House of Representatives. In addition, he is authorized, in his discretion, to arrange for their specialized training. The Chairman is also authorized to employ additional personnel as necessary.

(b) **Assistants to Members**—Each of the top twenty-one senior majority and minority Members of the full Committee may select and designate one staff member who shall serve at the pleasure of that Member. Such staff members shall be compensated at a rate, determined by the Member, not to exceed 75 per centum of the maximum established in Clause 9 (c) of Rule X of the Rules of the House of Representatives; *Provided,* That Members designating staff members under this subsection must specifically certify by letter to the Chairman that the employees are needed and will be utilized for Committee work.

Sec. 4: Committee Meetings

(a) **Regular Meeting Day**—The regular meeting day of the Committee shall be the first Wednesday of each month while the House is in session, unless the Committee has met within the past 30 days or the Chairman considers a specific meeting unnecessary in the light of the requirements of the Committee business schedule.

(b) Additional and Special Meetings:

(1) The Chairman may call and convene, as he considers necessary, additional meetings of the Committee for the consideration of any bill or resolution pending before the Committee or for the conduct of other Committee business. The Committee shall meet for such purpose pursuant to that call of the Chairman.

(2) If at least three Committee Members desire that a special meeting of the Committee be called by the Chairman, those Members may file in the Committee Offices a written request to the Chairman for that special meeting. Such request shall specify the measure or matter to be considered. Upon the filing of the request, the Committee Clerk shall notify the Chairman.

(3) If within three calendar days after the filing of the request, the Chairman does not call the requested special meeting to be held within seven calendar days after the filing of the request, a majority of the Committee Members may file in the Committee Offices their written notice that a special meeting

will be held, specifying the date and hour of such meeting, and the measure or matter to be considered. The Committee shall meet on that date and hour.

(4) Immediately upon the filing of the notice, the Committee Clerk shall notify all Committee Members that such special meeting will be held and inform them of its date and hour and the measure or matter to be considered. Only the measure or matter specified in that notice may be considered at the special meeting.

(c) **Vice Chairman To Preside in Absence of Chairman**—A member of the majority party on the Committee or subcommittee thereof designated by the Chairman of the full Committee shall be vice chairman of the Committee or subcommittee, as the case may be, and shall preside at any meeting during the temporary absence of the chairman. If the chairman and vice chairman of the Committee or subcommittee are not present at any meeting of the Committee or subcommittee, the ranking member of the majority party who is present shall preside at that meeting.

(d) **Business Meetings:**

(1) Each meeting for the transaction of business, including the markup of legislation, of the Committee and its subcommittees shall be open to the public except when the Committee or its subcommittees, in open session and with a majority present, determines by roll call vote that all or part of the remainder of the meeting on that day shall be closed.

(2) No person other than Committee Members and such congressional staff and departmental representatives as they may authorize shall be present at any business or markup session which has been closed.

(e) **Committee Records:**

(1) The Committee shall keep a complete record of all Committee action, including a record of the votes on any question on which a roll call is demanded. The result of each roll call vote shall be available for inspection by the public during regular business hours in the Committee Offices. The information made available for public inspection shall include a description of the amendment, motion, or other proposition, and the name of each Member voting for and each Member voting against, and the names of those Members present but not voting.

(2) All hearings, records, data, charts, and files of the Committee shall be kept separate and distinct from the congressional office records of the Chairman of the Committee. Such records shall be the property of the House, and all Members of the House shall have access thereto.

(3) The records of the Committee at the National Archives and Records Administration shall be made available in accordance with Rule VII of the Rules of the House, except that the Committee authorizes use of any record to which Clause 3 (b)(4) of Rule VII of the Rules of the House would otherwise apply after such record has been in existence for 20 years. The Chairman shall notify the Ranking Minority Member of any decision, pursuant to Clause 3 (b)(3) or Clause 4 (b) of Rule VII of the Rules of the House, to withhold a record otherwise available, and the matter shall be presented to the Committee for

a determination upon the written request of any Member of the Committee.

Sec. 5: Committee and Subcommittee Hearings

(a) **Overall Budget Hearings**—Overall budget hearings by the Committee, including the hearing required by Section 242 (c) of the Legislative Reorganization Act of 1970 and Clause 4 (a)(1) of Rule X of the Rules of the House of Representatives shall be conducted in open session except when the Committee in open session and with a majority present, determines by roll call vote that the testimony to be taken at that hearing on that day may be related to a matter of national security; except that the Committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy furnished to each Member, Delegate, and the Resident Commissioner from Puerto Rico.

(b) Other Hearings:

(1) All other hearings conducted by the Committee or its subcommittees shall be open to the public except when the Committee or subcommittee in open session and with a majority present determines by roll call vote that all or part of the remainder of that hearing on that day shall be closed to the public because disclosure of testimony, evidence, or other matters to be considered would endanger the national security or would violate any law or Rule of the House of Representatives. Notwithstanding the requirements of the preceding sentence, a majority of those present at a hearing conducted by the Committee or any of its subcommittees, there being in attendance the number required under Section 5 (c) of these Rules to be present for the purpose of taking testimony, (1) may vote to close the hearing for the sole purpose of discussing whether testimony or evidence to be received would endanger the national security or violate Clause 2 (k)(5) of Rule XI of the Rules of the House of Representatives or (2) may vote to close the hearing, as provided in Clause 2 (k)(5) of such Rule. No Member of the House of Representatives may be excluded from nonparticipatory attendance at any hearing of the Committee or its subcommittees unless the House of Representatives shall by majority vote authorize the Committee or any of its subcommittees, for purposes of a particular series of hearings on a particular article of legislation or on a particular subject of investigation, to close its hearings to Members by the same procedures designated in this subsection for closing hearings to the public; *Provided, however,* That the Committee or its subcommittees may by the same procedure vote to close five subsequent days of hearings.

(2) Subcommittee chairmen shall coordinate the development of schedules for meetings or hearings after consultation with the Chairman and other subcommittee chairmen with a view toward avoiding simultaneous scheduling of Committee and subcommittee meetings or hearings.

(3) Each witness who is to appear before the Committee or any of its subcommittees as the case may be, insofar as is practicable, shall file in advance of such appearance, a written

statement of the proposed testimony and shall limit the oral presentation at such appearance to a brief summary, except that this provision shall not apply to any witness appearing before the Committee in the overall budget hearings.

(4) Each witness appearing in a nongovernmental capacity before the Committee, or any of its subcommittees as the case may be, shall to the greatest extent practicable, submit a written statement including a curriculum vitae and a disclosure of the amount and source (by agency and program) of any Federal grant (or subgrant thereof) or contract (or subcontract thereof) received during the current fiscal year or either of the two previous fiscal years by the witness or by an entity represented by the witness.

(c) **Quorum for Taking Testimony**—The number of Members of the Committee which shall constitute a quorum for taking testimony and receiving evidence in any hearing of the Committee shall be two.

(d) **Calling and Interrogation of Witnesses:**

(1) The Minority Members of the Committee or its subcommittees shall be entitled, upon request to the Chairman or subcommittee chairman, by a majority of them before completion of any hearing, to call witnesses selected by the Minority to testify with respect to the matter under consideration during at least one day of hearings thereon.

(2) The Committee and its subcommittees shall observe the five-minute rule during the interrogation of witnesses until such time as each Member of the Committee or subcommittee who so desires has had an opportunity to question the witness.

(e) **Broadcasting and Photographing of Committee Meetings and Hearings**—Whenever a hearing or meeting conducted by the full Committee or any of its subcommittees is open to the public, those proceedings shall be open to coverage by television, radio, and still photography, as provided in Clause (4)(f) of Rule XI of the Rules of the House of Representatives. Neither the full Committee Chairman or Subcommittee Chairman shall limit the number of television or still cameras to fewer than two representatives from each medium.

(f) **Subcommittee Meetings**—No subcommittee shall sit while the House is reading an appropriation measure for amendment under the five-minute rule or while the Committee is in session.

(g) **Public Notice of Committee Hearings**—The Chairman of the Committee shall make public announcement of the date, place, and subject matter of any Committee or subcommittee hearing at least one week before the commencement of the hearing. If the Chairman of the Committee or subcommittee, with the concurrence of the ranking minority member of the Committee or respective subcommittee, determines there is good cause to begin the hearing sooner, or if the Committee or subcommittee so determines by majority vote, a quorum being present for the transaction of business, the Chairman or subcommittee chairman shall make the announcement at the earliest possible date. Any announcement made under this subparagraph shall be promptly published in the Daily Digest and promptly entered into the Committee scheduling service of the House Information Systems.

Sec. 6: Procedures for Reporting Bills and Resolutions

(a) Prompt Reporting Requirement:

(1) It shall be the duty of the Chairman to report, or cause to be reported promptly to the House any bill or resolution approved by the Committee and to take or cause to be taken necessary steps to bring the matter to a vote.

(2) In any event, a report on a bill or resolution which the Committee has approved shall be filed within seven calendar days (exclusive of days in which the House is not in session) after the day on which there has been filed with the Committee Clerk a written request, signed by a majority of Committee Members, for the reporting of such bill or resolution. Upon the filing of any such request, the Committee Clerk shall notify the Chairman immediately of the filing of the request. This subsection does not apply to the reporting of a regular appropriation bill or to the reporting of a resolution of inquiry addressed to the head of an executive department.

(b) Presence of Committee Majority—No measure or recommendation shall be reported from the Committee unless a majority of the Committee was actually present.

(c) Roll Call Votes—With respect to each roll call vote on a motion to report any measure or matter of a public character, and on any amendment offered to the measure of matter, the total number of votes cast for and against, and the names of those Members voting for and against, shall be included in the Committee report on the measure or matter.

(d) Compliance With Congressional Budget Act—A Committee report on a bill or resolution which has been approved by the Committee shall include the statement required by Section 308(a) of the Congressional Budget Act of 1974, separately set out and clearly identified, if the bill or resolution provides new budget authority.

(e) Constitutional Authority Statement—Each report of the committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

(f) Changes in Existing Law—Each Committee report on a general appropriation bill shall contain a concise statement describing fully the effect of any provision of the bill which directly or indirectly changes the application of existing law.

(g) Rescissions and Transfers—Each bill or resolution reported by the Committee shall include separate headings for rescissions and transfers of unexpended balances with all proposed rescissions and transfers listed therein. The report of the Committee accompanying such a bill or resolution shall include a separate section with respect to such rescissions or transfers.

(h) Listing of Unauthorized Appropriations—Each Committee report on a general appropriations bill shall contain a list of all appropriations contained in the bill for any expenditure not previously authorized by law (except for classified intelligence or national security programs, projects, or activities) along with a statement of the last year for which such expenditures were authorized, the level of expenditures authorized for that year, the ac-

tual level of expenditures for that year, and the level of appropriations in the bill for such expenditures.

(i) **Supplemental or Minority Views:**

(1) If, at the time the Committee approves any measure or matter, any Committee Member gives notice of intention to file supplemental, minority, or additional views, the Member shall be entitled to not less than two additional calendar days after the day of such notice (excluding Saturdays, Sundays, and legal holidays) in which to file such views in writing and signed by the Member, with the Clerk of the Committee. All such views so filed shall be included in and shall be a part of the report filed by the Committee with respect to that measure or matter.

(2) The Committee report on that measure or matter shall be printed in a single volume which—

(i) shall include all supplemental, minority, or additional views which have been submitted by the time of the filing of the report, and

(ii) shall have on its cover a recital that any such supplemental, minority, or additional views are included as part of the report.

(3) Subsection (i)(1) of this section, above, does not preclude—

(i) the immediate filing or printing of a Committee report unless timely request for the opportunity to file supplemental, minority, or additional views has been made as provided by such subsection; or

(ii) the filing by the Committee of a supplemental report on a measure or matter which may be required for correction of any technical error in a previous report made by the Committee on that measure or matter.

(4) If, at the time a subcommittee approves any measure or matter for recommendation to the full Committee, any Member of that subcommittee who gives notice of intention to offer supplemental, minority, or additional views shall be entitled, insofar as is practicable and in accordance with the printing requirements as determined by the subcommittee, to include such views in the Committee Print with respect to that measure or matter.

(j) **Availability of Reports**—A copy of each bill, resolution, or report shall be made available to each Member of the Committee at least three calendar days (excluding Saturdays, Sundays, and legal holidays) in advance of the date on which the Committee is to consider each bill, resolution, or report; *Provided*, That this subsection may be waived by agreement between the Chairman and the Ranking Minority Member of the full Committee.

(k) **Performance Goals and Objectives**—Each Committee report shall contain a statement of general performance goals and objectives, including outcome-related goals and objectives, for which the measure authorizes funding.

Sec. 7: Voting

(a) No vote by any Member of the Committee or any of its subcommittees with respect to any measure or matter may be cast by proxy.

(b) The vote on any question before the Committee shall be taken by the yeas and nays on the demand of one-fifth of the Members present.

(c) The Chairman of the Committee and any of its subcommittees may—

(1) postpone further proceedings when a record vote is ordered on the question of approving a measure or matter or on adopting an amendment;

(2) resume proceedings on a postponed question at any time after reasonable notice.

When proceedings resume on a postponed question, notwithstanding any intervening order for the previous question, an underlying proposition shall remain subject to further debate or amendment to the same extent as when the question was postponed.

Sec. 8: Studies and Examinations

The following procedure shall be applicable with respect to the conduct of studies and examinations of the organization and operation of Executive Agencies under authority contained in Section 202 (b) of the Legislative Reorganization Act of 1946 and in Clause (3)(a) of Rule X of the Rules of the House of Representatives:

(a) The Chairman is authorized to appoint such staff and, in his discretion, arrange for the procurement of temporary services of consultants, as from time to time may be required.

(b) Studies and examinations will be initiated upon the written request of a subcommittee which shall be reasonably specific and definite in character, and shall be initiated only by a majority vote of the subcommittee, with the chairman of the subcommittee and the ranking minority member thereof participating as part of such majority vote. When so initiated such request shall be filed with the Clerk of the Committee for submission to the Chairman and the Ranking Minority Member and their approval shall be required to make the same effective. Notwithstanding any action taken on such request by the chairman and ranking minority member of the subcommittee, a request may be approved by a majority of the Committee.

(c) Any request approved as provided under subsection (b) shall be immediately turned over to the staff appointed for action.

(d) Any information obtained by such staff shall be reported to the chairman of the subcommittee requesting such study and examination and to the Chairman and Ranking Minority Member, shall be made available to the members of the subcommittee concerned, and shall not be released for publication until the subcommittee so determines.

(e) Any hearings or investigations which may be desired, aside from the regular hearings on appropriation items, when approved by the Committee, shall be conducted by the subcommittee having jurisdiction over the matter.

Sec. 9: Official Travel

(a) The chairman of a subcommittee shall approve requests for travel by subcommittee members and staff for official business within the jurisdiction of that subcommittee. The ranking minority member of a subcommittee shall concur in such travel requests by minority members of that subcommittee and the Ranking Minority Member shall concur in such travel requests for Minority Members of the Committee. Requests in writing covering the purpose, itinerary, and dates of proposed travel shall be submitted for final approval to the Chairman. Specific approval shall be required for each and every trip.

(b) The Chairman is authorized during the recess of the Congress to approve travel authorizations for Committee Members and staff, including travel outside the United States.

(c) As soon as practicable, the Chairman shall direct the head of each Government agency concerned not to honor requests of subcommittees, individual Members, or staff for travel, the direct or indirect expenses of which are to be defrayed from an executive appropriation, except upon request from the Chairman.

(d) In accordance with Clause 8 of Rule X of the Rules of the House of Representatives and Section 502 (b) of the Mutual Security Act of 1954, as amended, local currencies owned by the United States shall be available to Committee Members and staff engaged in carrying out their official duties outside the United States, its territories, or possessions. No Committee Member or staff member shall receive or expend local currencies for subsistence in any country at a rate in excess of the maximum per diem rate set forth in applicable Federal law.

(e) Travel Reports:

(1) Members or staff shall make a report to the Chairman on their travel, covering the purpose, results, itinerary, expenses, and other pertinent comments.

(2) With respect to travel outside the United States or its territories or possessions, the report shall include: (1) an itemized list showing the dates each country was visited, the amount of per diem furnished, the cost of transportation furnished, and any funds expended for any other official purpose; and (2) a summary in these categories of the total foreign currencies and/or appropriated funds expended. All such individual reports on foreign travel shall be filed with the Chairman no later than sixty days following completion of the travel for use in complying with reporting requirements in applicable Federal law, and shall be open for public inspection.

(3) Each Member or employee performing such travel shall be solely responsible for supporting the amounts reported by the Member or employee.

(4) No report or statement as to any trip shall be publicized making any recommendations in behalf of the Committee without the authorization of a majority of the Committee.

(f) Members and staff of the Committee performing authorized travel on official business pertaining to the jurisdiction of the Committee shall be governed by applicable laws or regulations of the House and of the Committee on House Administration pertaining to such travel, and as promulgated from time to time by the Chairman.

Appendix E

Homeland Security/Transportation-Treasury Reorganization

The Committee reorganized in the beginning of the 108th Congress to establish the Subcommittee on Homeland Security. This reorganization enabled the Committee to perform more effective oversight over homeland security funding, as well as be consistent with the establishment of the Department of Homeland Security in the Executive Branch. The total number of subcommittees remained at thirteen, with the functions of the Departments of Transportation and the Treasury combined into one subcommittee. The following provides detail on account jurisdiction changes associated with the creation of the new Subcommittee on Homeland Security.

New Homeland Security Subcommittee

Retains the Transportation Security Administration and the Coast Guard from original Transportation Subcommittee.

Adds various programs, including the following from other Subcommittees:

Customs, Secret Service, Federal Protective Service, FLETC (from Treasury-Postal)

INS, First Responder programs, National Infrastructure Protection (from Commerce-Justice-State)

APHIS and Plum Island (from Agriculture)

National Communications System and Bio-Weapons Defense Center (from Defense)

Various Energy and Nuclear programs (from Energy and Water)

Metro Medical Response, Office of Emergency Preparedness, National Stockpile, National Disaster Medical System (from Labor-Health and Human Services-Education)

FEMA (from VA-HUD)

New Transportation-Treasury Subcommittee

Retains all Treasury-Postal Service programs except those transferred to the new Homeland Security subcommittee and Bureau of Alcohol and Firearms, which is transferred to Commerce-Justice-State.

Adds the following Transportation Programs:

Federal Aviation Administration

Federal Highway Administration

Federal Transit Administration

Federal Motor Carrier Safety Administration

National Highway Traffic Safety Administration

Federal Railroad Administration

National Transportation Safety Board

Washington Metro Area Transit Authority
Maritime Administration (transferred from Commerce-Justice-State)
Federal Maritime Commission (transferred from Commerce-Justice-State)

